DAHOMEY 0 Vol. I

3

DOCUMENT WITHDRAWAL RECORD [NIXON PROJECT]

DOCUMENT NUMBER	DOCUMENT TYPE	SUBJECT/TITLE OR CORRESPONDENTS	DATE	RESTRICTION
2a	report	Biography	N/D	B
3a	report	Biography	N/D	B
4a	report	Biography	12/69	B
9	report	Biography	N/D	B
10	photo	Zinsou	1968	B
11	report	Biography	N/D	B
12	photo	Zollner	1967	B
20	telegram	Cotonou to Secstate	4/16/69	B
22	telegram	Cotonou to Secstate	2/14/69	B
33	report	Biography	1/68	B
34	telegram	CIA to White House	5/5/70	B

FILE GROUP TITLE: NSC

BOX NUMBER: 736

FOLDER TITLE: (3)

RESTRICTION CODES

A. Release would violate a Federal statute or Agency Policy.
B. National security classified information.
C. Pending or approved claim that release would violate an individual's rights.
D. Release would constitute a clearly unwarranted invasion of privacy or a libel of a living person.
E. Release would disclose trade secrets or confidential commercial or financial information.
F. Release would disclose investigatory information compiled for law enforcement purposes.
G. Withdrawn and return private and personal material.
H. Withdrawn and returned non-historical material.

THE WHITE HOUSE

WASHINGTON

April 29, 1974

MEMORANDUM FOR: GREG LEBEDEV

FROM: BRENT SCOWCROFT

SUBJECT: James B. Engle

In response to your memorandum of this date, the NSC staff has no objection to the nomination of James B. Engle as Ambassador to Dahomey.

April 29, 1974

MEMORANDUM FOR: GREG LEBEDEV

FROM: BRENT SCOWCROFT

SUBJECT: James B. Engle

In response to your memorandum of this date, the NSC staff has no objection to the nomination of James B. Engle as Ambassador to Dahomey.

Gen S/RCMcF/lds/4-29-74

THE WHITE HOUSE

WASHINGTON

April 29, 1974

EYES ONLY

MEMORANDUM FOR: GENERAL SCOWCROFT

FROM: GREG LEBEDEV

SUBJECT: James B. Engle as Ambassador to Dahomey

Responding to the attached recommendation from the Secretary, we would appreciate your comments for inclusion in our memorandum to General Haig.

Thanks.

Attachments

THE SECRETARY OF STATE

WASHINGTON

LIMITED OFFICIAL USE April 23, 1974

MEMORANDUM FOR THE PRESIDENT

Subject: Dahomey: Nomination of Ambassador

I recommend that you nominate James Bruce Engle (FSO-1), now serving as Deputy Chief of Mission, Phnom Penh, as Ambassador to Dahomey.

A biographic resume of Mr. Engle is attached.

Approve _____

Disapprove _____

Henry A. Kissinger

Attachment:

Biographic resume.

LIMITED OFFICIAL USE

JAMES B. ENGLE

Mr. Engle received a B.A. degree in 1940 from the University of Chicago. In 1950 he received a B.A. and in 1954 a M.A. (Rhodes Scholar) from Oxford University. He has studied at Harvard University (Graduate School of Business, United States Navy auspices, 1944-45), the Universita per Stranieri, Perugia (1949-50), American University (1956-58, part-time), Goethe Institute, Wurttemberg (German language, 1958). He attended Cambridge University (Research on Democratic Socialists Parties as Rockefeller Public Service Grantee) from 1958-59. From 1967-68 he attended the Senior Seminar in Foreign Policy at the Foreign Service Institute.

He was with the United States Navy from 1944-46. He was Economic Officer at Quito from 1942-44 and Administrative Officer at Rio de Janeiro in 1947. He was appointed an FSO-6 in 1951 and assigned to Naples as Political Officer.

His other assignments include:

1953-54 - Rome, Political Officer (FSO-5, 1954)

1954-58 - EUR/WE, Italian/Austrian Affairs Officer (FSO-4, 1957)

1958 - London, Political Officer (FSO-3, 1958)

1959-60 - Dusseldorf, Deputy Principal Officer

1960-61 - Bonn, Labor Officer

1961-63 - Accra, Political Officer (FSO-2, 1963)

1963-67 - Managua, Deputy Chief of Mission

1968-70 - Saigon, Deputy Division Chief, then Senior Province Adviser, AID

1970-71 - Director Vietnam Working Group (FSO-1, 1970)

1971-73 - Department, Special Assistant to Ambassador at Large

1973 - Saigon, Political-Military Affairs Officer

1973 - Nha Trang, Principal Officer

1973 to present - Phnom Penh, Deputy Chief of Mission

He received the Rockefeller Public Service Award in 1958-59. He speaks French, German, Italian and Spanish.

Mr. Engle is married to the former Priscilla Wright and they have six children.

Date of Birth: April 16, 1919

Legal Residence: Washington, D. C.

THE WHITE HOUSE

WASHINGTON

January 5, 1973

MEMORANDUM FOR

THE SECRETARY OF STATE

The President concurs with your opinion and has requested that you inform the Government of the Republic of Dahomey that the appointment of Mr. Tiamiou Adjibade as Ambassador Extraordinary and Plenipotentiary of the Republic of Dahomey to the United States would be agreeable to the Government of the United States.

H. A. Kissinger

Henry A. Kissinger

MEMORANDUM

NATIONAL SECURITY COUNCIL

69

CONFIDENTIAL-GDS

January 5, 1973

FOR: Jeanne Davis

FROM: Fred Rondon

SUBJECT: Agrement - Tiamiou Adjibade - Ambassador to the US from the Republic of Dahomey

Attached is a memorandum from Dr. Kissinger to the Secretary of State concurring in the appointment of Tiamiou Adjibade as Ambassador of the Republic of Dahomey to the United States.

Att.

64
7300135

THE SECRETARY OF STATE
WASHINGTON

January 4, 1973

CONFIDENTIAL

Dear Mr. President:

The Government of the Republic of Dahomey has inquired whether our Government agrees to the appointment of Tiamiou Adjibade as Ambassador Extraordinary and Plenipotentiary of the Republic of Dahomey to the United States. A biography of Mr. Adjibade is enclosed. A thorough review of United States Government records reveals no grounds for objection.

I believe this appointment would be satisfactory. If you concur, I shall be pleased to inform the Government of the Republic of Dahomey.

Respectfully,

William P. Rogers

Enclosure:
Biography.

The President,
The White House.

GDS--DECLAS Dec. 31, 1979

NIXON PRESIDENTIAL MATERIALS PROJECT

DOCUMENT CONTROL RECORD

ITEM REMOVED FROM THIS FILE FOLDER

A RESTRICTED DOCUMENT OR CASE FILE HAS BEEN REMOVED FROM THIS FILE FOLDER. FOR A DESCRIPTION OF THE ITEM REMOVED AND THE REASON FOR ITS REMOVAL, CONSULT DOCUMENT ENTRY NUMBER 2a ON EITHER THE DOCUMENT WITHDRAWAL RECORD (GSA FORM 7279 OR NA FORM 1421) OR NARA WITHDRAWAL SHEET (GSA FORM 7122) LOCATED IN THE FRONT OF THIS FILE FOLDER.

N)

THE WHITE HOUSE

WASHINGTON

JUL 09 1970

MEMORANDUM FOR

THE SECRETARY OF STATE

The President concurs with your opinion and has requested that you inform the Government of the Republic of Dahomey that the appointment of Mr. Wilfrid Raoul Eugene de Souza as Ambassador Extraordinary and Plenipotentiary of the Government of the Republic of Dahomey would be agreeable to the Government of the United States.

/s/

Henry A. Kissinger

cc: Office of Chief of Profocol
General Haig
NSC files w/incoming
WH files (Roberts) w/incoming
Central Files w/incoming
HAK Chron

Marshall Wright:srl:7-7-70

MEMORANDUM

THE WHITE HOUSE

WASHINGTON

July 7, 1970

MEMORANDUM FOR JEANNE DAVIS

FROM: Marshall Wright

At Tab B is a letter from the Secretary of State to the President requesting U.S. Government concurrence in the appointment of Mr. Wilfrid Raoul Eugene de Souza as Ambassador Extradordinary and Plenipotentiary of the Republic of Dahomey to the United States. At Tab A is a memo to the Secretary of State expressing our concurrence in this appointment.

148

NI

DEPARTMENT OF STATE
WASHINGTON

S/S 9580

July 3, 1970

Dear Mr. President:

The Government of the Republic of Dahomey has inquired whether our Government agrees to the appointment of Mr. Wilfrid Raoul Eugene de Souza as Ambassador Extraordinary and Plenipotentiary of the Republic of Dahomey to the United States. A biography of Mr. de Souza is enclosed. A thorough review of United States Government records reveals no grounds for objection.

I believe this appointment would be satisfactory. If you concur, I shall be pleased to inform the Government of the Republic of Dahomey.

Respectfully,

U Alexis Johnson
Acting Secretary

Enclosure:

Biography

The President,

The White House.

NIXON PRESIDENTIAL MATERIALS PROJECT
DOCUMENT CONTROL RECORD

ITEM REMOVED FROM THIS FILE FOLDER

A RESTRICTED DOCUMENT OR CASE FILE HAS BEEN REMOVED FROM THIS FILE FOLDER. FOR A DESCRIPTION OF THE ITEM REMOVED AND THE REASON FOR ITS REMOVAL, CONSULT DOCUMENT ENTRY NUMBER 3a ON EITHER THE DOCUMENT WITHDRAWAL RECORD (GSA FORM 7279 OR NA FORM 1421) OR NARA WITHDRAWAL SHEET (GSA FORM 7122) LOCATED IN THE FRONT OF THIS FILE FOLDER.

5453

DEPARTMENT OF STATE

Washington, D.C. 20520

S/S 19181

December 10, 1969

MEMORANDUM FOR MR. HENRY A. KISSINGER
THE WHITE HOUSE

Subject: Coup Attempt in Dahomey

Enclosed is a copy of a memorandum which was prepared for the Secretary of State.

Theodore L. Eliot Jr.

Theodore L. Eliot, Jr.
Executive Director

Enclosure:

As stated

DEPARTMENT OF STATE

Washington, D.C. 20520

19132

CONFIDENTIAL

December 10, 1969

SUBJECT: Coup Attempt in Dahomey - BRIEFING MEMORANDUM

The Embassy at Cotonou has confirmed press reports which report an assassination attempt on President Zinsou of Dahomey took place this morning, that the military is in control, and that Americans are in no danger. Although no confirmation has been made through official channels, there is evidence to indicate that Army Chief of Staff, Lt. Col. Maurice Kouandete, has taken control of the government. If these facts are true, the move by the Chief of Staff could be the culmination of months of rising tension between the President and his military chief.

President Zinsou was placed in power by a provisional military government in July 1968. Although his accession was seemingly affirmed by a referendum that same month, Chief of Staff Kouandete did little to conceal that the ultimate source of Zinsou's power rested with the army. This arrangement was tested several times, particularly during student disturbances in Porto Novo in June 1969, when the army put down the dissidents.

A conflict between Kouandete and the former Provisional President, Lt. Col. Alphonse Alley heightened the dissatisfaction of Kouandete. Zinsou recently gave a light prison sentence to Alley for alleged plotting against Kouandete. Although hard facts are not yet known, the present coup could have been brought on by Kouandete's suspicions that Zinsou wished to remove him.

There are conflicting reports concerning the status of the President, who visited Washington and met President Nixon in March 1969. The majority of press reports indicate he was unharmed in the assassination attempt and has been taken out of Cotonou to a destination believed to be in the Natitingou region, in Northern Dahomey, the home area of the 35-year-old Kouandete. The U.S. Government has no military assistance agreements with the Dahomean army, which numbers approximately 1200 officers and men.

CONFIDENTIAL

FILMED
S/S: CMS

A copy of a biography is attached.

Attachment:

Biography of Lt. Col. Maurice Felix Kouandete

NIXON PRESIDENTIAL MATERIALS PROJECT

DOCUMENT CONTROL RECORD

ITEM REMOVED FROM THIS FILE FOLDER

A RESTRICTED DOCUMENT OR CASE FILE HAS BEEN REMOVED FROM THIS FILE FOLDER. FOR A DESCRIPTION OF THE ITEM REMOVED AND THE REASON FOR ITS REMOVAL, CONSULT DOCUMENT ENTRY NUMBER L/a ON EITHER THE DOCUMENT WITHDRAWAL RECORD (GSA FORM 7279 OR NA FORM 1421) OR NARA WITHDRAWAL SHEET (GSA FORM 7122) LOCATED IN THE FRONT OF THIS FILE FOLDER.

Zinsou
Visit

March 5, 1969

For: Ron Ziegler

From: Bob Houdek

Attached is a suggested
statement you might
make this afternoon
on the President's meeting
with President Zinsou.

Suggested Statement for

White House Press Secretary

On the President's Meeting With

President Zinsou of Dahomey

March 5, 1969

The President met today at noon with President Emile-Derlin Zinsou of Dahomey, who is in the United States on a private visit. The two Presidents discussed problems of common interest in an atmosphere of friendship and understanding. President Nixon emphasized the identity of views of the United States and Dahomey on the urgent need for continuing material assistance to the distressed and starving civilian victims of the Nigerian civil war. He expressed admiration for the humanitarian action of President Zinsou in making it possible for the ICRC to operate its relief flights from Dahomey. President Nixon voiced his sincere hope that President Zinsou would have continued success in his efforts to achieve further progress in the economic and social development of Dahomey for the benefit of its people.

Suggested Statement for

White House Press Secretary

On the President's Meeting With

President Zinsou of Dahomey

March 5, 1969

The President met today at noon with President Emile-Derlin Zinsou of Dahomey, who is in the United States on a private visit. The two Presidents discussed problems of common interest in an atmosphere of friendship and understanding. President Nixon emphasized the identity of views of the United States and Dahomey on the urgent need for continuing material assistance to the distressed and starving civilian victims of the Nigerian civil war. He expressed admiration for the humanitarian action of President Zinsou in making it possible for the ICRC to operate its relief flights from Dahomey. President Nixon voiced his sincere hope that President Zinsou would have continued success in his efforts to achieve further progress in the economic and social development of Dahomey for the benefit of its people.

March 3, 1969

The President is receiving two brief courtesy calls from African leaders this week: President Zinsou of Dahomey at 12 noon on Wednesday and Vice President Tolbert of Liberia at 12:15 on Friday. Both men are in the United States on private, unofficial visits.

The President is seeing President Zinsou of Dahomey primarily to express the ~~support and~~ appreciation of the United States for President Zinsou's agreement to allow Red Cross relief flights to operate from his country into the Biafran-controlled area of the Nigerian civil war. You will recall that the Red Cross flights were halted a few weeks ago by lack of agreement between the Red Cross authorities and the Government of Equatorial Guinea, from which they had been operating. President Zinsou's offer of facilities in Dahomey has allowed the resumption of the much-needed air lift.

The President and Vice President Tolbert of Liberia have known each other personally for a number of years. This will be strictly a courtesy call on the basis of that acquaintance.

President Zinsou will be in the United States to attend a New York meeting of the Executive Council of the Afro-American Institute March 2-4.

Vice President Tolbert will be in the United States from March 6-12 in connection with the Baptist World Alliance -- of which he is President.

Department of State **TELEGRAM**

CONFIDENTIAL 961

PAGE 01 BONN 02918 031542Z

53
ACTION AF 18

INFO EUR 15,CPR 02,JPM 04,H 02,NSC 10,O 02,OPR 03,P 04,RSC 01,SS 20,
SY 04,USIA 12,RSR 01,/098 W
---------- 095781

P R 031525Z MAR 69
FM AMEMBASSY BONN
TO SECSTATE WASHDC PRIORITY 2399
AMEMBASSY PARIS
INFO AMEMBASSY COTONOU

C O N F I D E N T I A L BONN 2918

SUBJ: ZINSOU VISIT

REF: STATE 31485

1. CHARGE SPOKE WITH PRESIDENT ZINSOU AT A RECEPTION FEB 28 AND TOLD HIM THAT THE US WOULD BE PLEASED TO HAVE TAGNON ACCOMPANY HIM. CHARGE ALSO EXPRESSED US GRATIFICATION AT HIS VISIT TO OUR COUNTRY AND HIS CALL ON THE PRESIDENT AND THE SECRETARY, AND EXPLAINED AGAIN WHY IT WAS NECESSARY TO MAINTAIN THE PRIVATE CHARACTER OF HIS VISIT. ZINSOU ADVISED THAT HIS "TECHNICAL ADVISOR" TAGNON WOULD NOT ACCOMPANY HIM TO WASHINGTON BUT WOULD STAY IN NEW YORK FOR COMMERCIAL TALKS.

COMMENT. IN CONTRAST TO THE UNDERSTANDING MANNER OF HIS SUBORDINATES, ZINSOU'S REACTIONS SEEMED TACITURN AND MATTER-OF-FACT THOUGH QUITE CORRECT. FESSENDEN

Department of State **TELEGRAM**

CONFIDENTIAL 996

PAGE 01 BONN 02776 281202Z

14
ACTION AF 18

INFO EUR 15,CIAE 00,DODE 00,NSAE 00,NSCE 00,SSO 00,USIE 00,CCO 00,

JPM 04,H 02,INR 07,L 03,NSC 10,P 04,RSC 01,SP 02,SS 20,CPR 02,

SY 04,VO 02,SCA 01,RSR 01,/096 W
---------- 080239

O 281147Z FEB 69 ZFF-6
FM AMEMBASSY BONN
TO SECSTATE WASHDC IMMEDIATE 2342
INFO AMEMBASSY PARIS IMMEDIATE
AMEMBASSY COTONOU

C O N F I D E N T I A L BONN 2776

SUBJ: ZINSOU VISIT

REF: STATE 30906

1. EMBASSY OFFICER CONVEYED THE SALIENT POINTS IN REFTEL TO ONE MEMBER EACH OF DAHOMEY EMBASSY BONN AND ZINSOU'S ENTOURAGE. THEY UNDERSTOOD PERFECTLY THE DIFFICULTIES FACED BY THE USB. THEY ADVISED THEY HAD JUST HEARD FROM THEIR EMBASSY IN THE US TO THE SAME EFFECT AND HAD DECIDED THAT FOREIGN MINISTER BADAROU WOULD NOT GO TO THE U.S. AT ALL. HOWEVER, ZINSOU WOULD LIKE TO HAVE HIS SECRETARY GENERAL FOR PLANS TAGNON TO ACCOMPANY HIM. IT WAS POINTED OUT THAT TAGNON IS A FUNCTIONARY WELL BELOW THE LEVEL OF MINISTER, THAT HE WOULD SERVE ONLY AS ZINSOU'S TECHNICAL ADVISOR AND FROM THE VIEWPOINT OF PROTOCOL NEED NOT BE INCLUDED IN THE SECRETARY'S LUNCHEON OR IN THE MEETING WITH THE PRESIDENT.

2. EMBASSY OFFICER SAID HE WOULD CONVEY THIS TO WASHINGTON FOR INSTRUCTIONS WHICH WE HOPE TO HAVE THIS EVENING IN TIME FOR THE CHARGE TO PASS TO PRESIDENT ZINSOU. MEANWHILE IN VIEW OF THE PRESSURE OF TIME, IT WAS AGREED TO PROVIDE A US VISA FOR TAGNON ON THE UNDERSTANDING THAT A DECISION ON HIS VISIT TO THE U.S. MUST STILL COME FROM WASHINGTON.

3. COMMENT: THE TENOR OF THE DISCUSSION WAS VERY AMICABLE AND

Department of State **TELEGRAM**

WE ARE CONVINCED THE DAHOMEANS APPRECIATE OUR DILEMMA AND WILL ABIDE BY WHATEVER DECISION IS MADE. WE WOULE APPRECIATE RECEIVING INSTRUCTIONS ON THIS QUESTION BY 1700 HOURS GMT IF POSSIBLE SO THAT THE CHARGE CAN ADVISE PRESIDENT ZINSOU AT THIS EVENING'S RECEPTION. FESSENDEN

Department of State **TELEGRAM**

Handed

CONFIDENTIAL 890

PAGE 01 STATE 030906

88
ORIGIN AF 18

INFO EUR 15,SSO 00,NSCE 00,USIE 00,CIAE 00,DODE 00,JPM 04,H 02,INR 07,

L 03,NSAE 00,NSC 10,P 04,RSC 01,SP 02,SS 20,CPR 02,/088 R

DRAFTED BY:AF/CW:WESCHAUFELE
APPROVED BY:AF:JOSEPH PALMER 2ND
S/S: MR. BRWON WHITE HOUSE : MR. MORRIS
66635

076094

O R 272113Z FEB 69 ZFF4
FM SECSTATE WASHDC
TO AMEMBASSY COTONOU IMMEDIATE
AMEMBASSY BONN
INFO AMEMBASSY PARIS

C O N F I D E N T I A L STATE 030906

SUBJECT: ZINSOU VISIT

REF: COTONOU 224

1. WE CONCERNED THAT PRIVATE VISIT OF PRESIDENT ZINSOU ACCOMPANIED BY AIDE-DE-CAMP, AS DAHOMEAN EMBASSY HERE PREVIOUSLY INFORMED, IS NOW MUSHROOMING WITH ADDITION OF FONMIN AND SEC GEN OF PLAN.

2. BELIEVE IT IMPORTANT THAT COTONOU AND BONN EMPHASIZE TO GRD AND ZINSOU PARTY THAT, IN ACCORDANCE WITH INFO FURNISHED BY GRD WHEN REQUESTS FOR APPOINTMENTS MADE, OUR PLANNING BASED ON STRICTLY PRIVATE NATURE ZINSOU VISIT WHICH EMPHASIZED BY FACT HE TO BE ACCOMPANIED ONLY BY AIDE. OFFICIAL CALLS BY ZINSOU WILL NOT BE OF LONG DURATION AND NUMBER OF GUESTS FOR LUNCH WHICH SECRETARY GIVING IN HIS PRIVATE DINING ROOM IS LIMITED BY SPACE.

3. AS ZINSOU WILL APPRECIATE THERE HAVE BEEN MANY PROPOSALS FOR VISITS OF OFFICIAL CHARACTER BY CHIEFS OF STATE WHICH NEW ADMINISTRATION HAS NOT BEEN ABLE TO AGREE TO AT THIS EARLY STAGE. PRIVATE NATURE OF ZINSOU VISIT TO US MADE IT POSSIBLE

Department of State **TELEGRAM**

FOR PRESIDENT TO AGREE TO RECEIVE HIM - THE FIRST CHIEF OF STATE TO BE RECEIVED. INCLUSION IN ZINSOU PARTY OF TWO HIGH-RANKING OFFICIALS INCLUDING FONMIN WILL GIVE OFFICIAL FLAVOR TO VISIT IN PUBLIC EYE AND CREATE PROBLEMS FOR US WITH OTHER GOVTS. UNDER CIRCUMSTANCES WE BELIEVE IT WOULD BE PREFERABLE IF THESE OFFICIALS DID NOT ACCOMPANY ZINSOU BUT CAME LATER IN YEAR.

4. IF NECESSARY, WE WILL MAKE NECESSARY ADJUSTMENTS TO INCLUDE THEM AS APPROPRIATE AND POSSIBLE, BUT BELIEVE ABOVE POINTS SHOULD BE MADE.

GP-3. RICHARDSON

Handle

LDX CHANNEL MESSAGE COVER FORM

1. Sent by:

2. TO: WH
(Msg. No.) 537

3. Transmitted by: DEPARTMENT OF STATE
Date & Time: DJohnston

4. Received by: Cop
Date: 89 FEB 27 PM 3:15

5. Description: Tel to COTONOU and BONN re Zinsou Visit

6. Clsfn & Controls: CONF

7. No. of Pgs. 2

8. Precedence IMM

9. Validated by: RLBrown

10. Deliver to: Mr. Moose
The White House

For: Clearance XX
Information
Per Request

BEFORE THE TELEGRAM IS DELIVERED TO OC/T(A), Room 6243

OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT
☐ CHARGE TO

CONFIDENTIAL
Classification

FOR OCT USE ONLY

Origin

Info:

ACTION: Amembassies COTONOU IMMEDIATE
BONN IMMEDIATE

INFO: Amembassy PARIS

SUBJECT: Zinsou Visit

REF: Cotonou 224

1. We concerned that private visit of President Zinsou accompanied by aide-de-camp, as Dahomean Embassy here previously informed, is now mushrooming with addition of FONMIN and Sec Gen of Plan.

2. Believe it important that Cotonou and Bonn emphasize to GRD and Zinsou party that, in accordance with info furnished by GRD when requests for appointments made, our planning based on strictly private nature Zinsou visit which emphasized by fact he to be accompanied only by aide. Official calls by Zinsou will not be of long duration and number of guests for lunch which Secretary giving in his private dining room is limited by space.

3. As Zinsou will appreciate there have been many proposals for visits of official character by Chiefs of State which new administration has not been able to agree to at this early state. Private nature of Zinsou visit to US made it possible for President to agree to receive him - the first Chief of State to be received. Inclusion in Zinsou party of two high-ranking officials including FONMIN will give official flavor to visit in public eye and create problems for us with other govts. Under circumstances we believe it would be preferable if these officials did not accompany Zinsou but came later in year.

Drafted by:	Tel. Ext.	Telegraphic transmission and classification approved by:
AF/CW:WESchaufele/lsr 2/27/69	3203	AF - Joseph Palmer 2nd

Clearances:

S/S - Mr. Brown

White House - Mr. Morris

CONFIDENTIAL
Classification

OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT
☐ CHARGE TO

CONFIDENTIAL

Classification

FOR OCT USE ONLY

Origin

Info:

ACTION:

PAGE 2 of Telegram to COTONOU AND BONN

4. If necessary, we will make necessary adjustments to include them as appropriate and possible, but believe above points should be made.

GP-3

END

Drafted by:

Tel. Syl.

Telegraphic transmission and classification approved by:

Clearances:

CONFIDENTIAL

Classification

FORM

Handle

LDX CHANNEL MESSAGE COVER FORM

598

1. Sent by: Department of State

2. Receiver(s) WH
(Msg. Nos. to) 527

3. Transmitted by: [illegible]
Date and time: 1525 C

4. Received by:
Date and time:

5. Description: W/Knew

6. Precedence: IMMEDIATE

7. Clsfn & Controls LOU - S/S 2562

8. Nbr of Pgs. 1

9. Validated by [illegible] for Mr. Walsh

10. Deliver to: Mr. Richard MOOSE
White House

For: Clearance
Information
Per request
Approved

558

DEPARTMENT OF STATE

Washington, D.C. 20520

LIMITED OFFICIAL USE

S/S 2562

MEMORANDUM FOR MR. HENRY A. KISSINGER
THE WHITE HOUSE

ATTENTION: Mr. Richard Moose

Subject: Calls on the President by President Zinsou of Dahomey and Vice President Tolbert of Liberia

We have been informed by your staff that President Zinsou's call on the President has been scheduled for March 7 at 12:15 p.m. for fifteen minutes and that Vice President Tolbert's call has been scheduled for March 5 at 12 noon for fifteen to twenty-five minutes.

Since our original request for an appointment for Tolbert, his travel plans have been revised, and he now intends to be in Washington during the period March 6-12. President Zinsou has a number of appointments in Washington on March 4, including a luncheon by the Secretary.

We recommend that, if this presents no problem to the White House, the times scheduled for these two calls be reversed, so that President Zinsou can see the President on March 5 at 12 noon and Vice President Tolbert can see the President on March 7 at 12:15 p.m. This would enable Zinsou to complete his visit to Washington in two days, and avoid his having to return from New York on March 7, and would also enable Tolbert to see the President without having to revise his presently intended date of arrival in Washington.

John P. Walsh
Acting Executive Secretary

Department of State **TELEGRAM**

CONFIDENTIAL 972

PAGE 01 BONN 02669 261900Z

51
ACTION AF 18

INFO EUR 15,CPR 02,JPM 04,H 02,NSC 10,O 02,OPR 03,P 04,RSC 01,SS 20,

SY 04,USIA 12,RSR 01,/098 W
---------- 068187

R 261607Z FEB 69
FM AMEMBASSY BONN
TO SECSTATE WASHDC 2305
INFO AMEMBASSY COTONOU
AMEMBASSY PARIS

C O N F I D E N T I A L BONN 2669

SUBJ: ARRANGEMENTS FOR ZINSOU PRIVATE VISIT

REF: STATE 28470 AND STATE 29166

1. HAVING INQUIRED WITH PRESIDENT ZINSOU'S PARTY NOW IN MUNICH, THE DAHOMEY EMBASSY ADVISES THE FOLLOWING: ZINSOU WILL BE ACCOMPANIED IN THE US BY HIS FOREIGN MINISTER, DR. DAOUDA BADAROUX; THE SECRETARY GENERAL OF THE PLANNING MINISTRY, ROBERT TAGNON; AND THE PRESIDENT'S AIDE DE CAMP, LT LUCIEN GLELE. THEY WILL LEAVE PARIS BY AIR ON SUNDAY, MARCH 2 AT 1800 HRS. LOCAL TIME AND ARRIVE IN NEW YORK ON THE SAME DAY AT 1900 HRS LOCAL TIME. IN ADDITION TO NEW YORK AND WASHINGTON, ZINSOU WOULD LIKE TO VISIT PHILADELPHIA AND LOS ANGELES. IT WAS NOT YET CLEAR HOWEVER HOW LONG HE INTENDED STAYING IN THE US.

2. THE CHARGE WILL ATTEND A RECEPTION HERE IN HONOR OF ZINSOU ON FEB 28 AND WILL AT THAT TIME INFORM HIM OF HIS APPOINTMENT WITH PRESIDENT NIXON.

3. SHOULD ZINSOU RAISE QUESTION OF BILATERAL AID (STATE 28213) WILL WILL GIVE NO ENCOURAGEMENT. FESSENDEN

Department of State **TELEGRAM**

CONFIDENTIAL 653

PAGE 01 COTONO 00224 261620Z

53
ACTION AF-18

INFO CPR 02,JPM 04,H 02,NSC 10,O 02,OPR 03,P 04,RSC 01,SS 20,SY 04,
USIA 12,EUR 15,RSR 01,/098 W
---------- 067120

P 261130Z FEB 69
FM AMEMBASSY COTONOU
TO SECSTATE WASHDC PRIORITY 1905
INFO AMEMBASSY BONN PRIORITY
AMEMBASSY PARIS

C O N F I D E N T I A L COTONOU 224

SUBJECT: ZINSOU VISIT

REF: STATE 28470

1. ACTING FONMIN D'ALMEIDA HAS GIVEN ME FOLLOWING INFO ON ZINSOU VISIT:
(1) WILL DEPART PARIS MARCH 2, 1700 LOCAL TIME.
(2) WILL BE ACCOMPANIED BY FONMIN DAOUDA BADAROU; SEC-GEN OF PLAN ROBERT TAGNON AND LT. LUCIEN GLELE, PRESIDENTIAL AIDE-DE-CAMP.
(3) WILL END VISIT AND DEPART NEW YORK MARCH 7.

2. EXACT ITINERARY NOT KNOWN. PRESUMABLY HE WILL ATTEND SESSION AAI IN NEW YORK MARCH 3 AND PROBABLY WILL ARRIVE WASHINGTON THAT NIGHT. DEPARTURE DATE SUGGESTS HE WILL NOT AVAIL HIMSELF OF UNION OIL INVITATION TO VISIT CALIFORNIA.

GP-4. KNOX

Department of State **TELEGRAM**

CONFIDENTIAL 221

PAGE 01 COTONO 00202 211024Z

21
ACTION SS 70

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O 211001Z FEB 69
FM AMEMBASSY COTONOU
TO SECSTATE WASHDC IMMEDIATE 1890

C O N F I D E N T I A L COTONOU 202

LIMDIS

PALMER FROM AMBASSADOR

SUBJECT: ZINSOU VISIT

1. ZINSOU SUMMONED ME TO PALACE LATE YESTERDAY AFTERNOON TO INFORM ME HE LEAVING FOR GERMANY THIS MORNING (FEB 21) AND TO ASK IF I HAD RECEIVED ANY INFORMATION RE HIS PROPOSED WASHINGTON VISIT. WHEN I REPLIED REQUEST STILL BEING CONSIDERED HE PRODUCED TELEGRAM RECEIVED THAT MORNING FROM AMBASSADOR ZOLLNER INDICATING LATTER HAD BEEN IN TOUCH WITH WASHINGTON OFFICIALS WHO, IN ANTICIPATION OF ZINSOU VISIT, WANTED TO KNOW WHAT WERE NEEDS OF DAHOMEY IN ORDER STUDY PROJECTS. ZINSOU INFORMED ME THAT HE WOULD CALL FROM PARIS SATURDAY (FEB. 22) TO ASCERTAIN WHETHER I HAD RECEIVED ANY DEFINITE RESPONSE.

2. COMMENT: WHILE I AM INCLINED TO DOUBT VERACITY ZOLLNER STATEMENT COULD NOT OF COURSE REVEAL THIS TO PRESIDENT. LATTER OBVIOUSLY EXTREMELY IRRITATED BY MY FAILURE TO SECURE REPLY FROM DEPARTMENT. IN VIEW MY PRESSING REQUESTS FOR ANSWER BEFORE FEBRUARY 21, IT WOULD APPEAR TO ME THAT EVEN NEGATIVE RESPONSE WOULD HAVE BEEN PREFERABLE TO PRESENT IN-DECISION WHICH MUTUALLY EMBARRASSING FOR ME AND PRESIDENT.
KNOX

Department of State **TELEGRAM**

CONFIDENTIAL 621

PAGE 01 COTONO 00121 061224Z

17
ACTION AF 18

INFO JPM 04, NSC 10, SP 02, SS 20, RSC 01, CIAE 00, INR 07, NSAE 00, SY 03,

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FM AMEMBASSY COTONOU
TO SECSTATE WASHDC 1833

C O N F I D E N T I A L COTONOU 121

FOR ASSISTANT SECRETARY PALMER FROM KNOX.

SUBJECT: ZINSOU VISIT TO US, MARCH 2-4.

1. ZINSOU CALLED ME TO PRESIDENTIAL PALACE FEB 4 TO INFORM ME THAT HE PLANNED ATTEND NEW YORK MEETING EXECUTIVE COUNCIL OF AAI, MARCH 2-4. HOPED TAKE ADVANTAGE OF MEETING TO MAKE ONE-DAY VISIT WASHINGTON, MARCH 5, TO MEET "RESPONSABLES" OF NEW ADMINISTRATION. MADE CLEAR HE HAD IN MIND PRESIDENT NIXON AND SECRETARY ROGERS. I EXPLAINED TO ZINSOU DIFFICULTIES ARRANGING APPOINTMENTS IN THESE EARLY DAYS OF NEW ADMINISTRATION BUT SAID I WOULD SEND REQUEST TO WASHINGTON.

2. RECOMMEND THAT ARRANGEMENTS BE MADE FOR ZINSOU TO HAVE MEETING WITH THE SECRETARY AND, IF AT ALL POSSIBLE, WITH PRESIDENT NIXON. ZINSOU, AS YOU KNOW, IS ONE OF BRIGHTEST AND ABLEST LEADERS IN FRANCOPHONE COUNTRIES OF AFRICA. WHILE HIS POSITION IN COTONOU IS BY NO MEANS COMPLETELY ASSURED, IN ABSENCE OF ALTERNATIVE, BELIEVE HE WILL BE AROUND FOR FEW YEARS. DURING THIS PERIOD I ENVISAGE HIM AS BEING, NEXT TO HOUPHOUET, DOMINANT PERSONALITY IN COUNCIL OF ENTENTE AND TO LESSER EXTENT OCAM. ALSO SEE HIM PLAYING MAJOR ROLE IN FORMULATING AFRICAN ATTITUDES IN OAU AND UNGA.

3. WHILE CLOSELY LINKED TO FRANCE ZINSOU IS ALSO VERY MUCH IN FAVOR US WORLD AND AFRICAN POLICIES WHICH EXPLAIN PARTIALLY HIS STRONG SUPPORT FOR ICRC RELIEF OPERATIONS TO BIAFRA. ABOVE ALL, HE IS MOST FAVORABLE TO US PRIVATE INVESTMENT IN DAHOMEY. ACCORDING BRANDON, REPRESENTATIVE

Department of State **TELEGRAM**

CONFIDENTIAL

PAGE 02 COTONO 00121 061224Z

OF UNION OIL OF CALIFORNIA WHO IS HERE TO STRAIGHTEN OUT SOME DETAILS OF COMPANY'S ESTIMATED 60-80 MILLION DOLLAR INVESTMENT IN DAHOMEY, ZINSOU HAS BEEN MOST HELPFUL. BELIEVE THEREFORE THAT FEW HOURS SPENT WITH ZINSOU IN WASHINGTON WILL BE MOST PROFITABLE TO US INTERESTS.

4. ZINSOU LEAVING HERE FEB 23 ON VISIT TO GERMANY. WOULD APPRECIATE YOUR REACTIONS TO HIS REQUEST AS SOON AS POSSIBLE.

GP-4. KNOX

30/20/02L

MEMORANDUM

THE WHITE HOUSE

WASHINGTON

BRIEFING

CONFIDENTIAL

Tuesday, March 4, 1969

MEMORANDUM FOR THE PRESIDENT

FROM: Henry A. Kissinger

SUBJECT: Your meeting with President Zinsou of Dahomey, Wednesday, March 5, at 12 noon

This is a 15-minute courtesy call, primarily to show your support for Zinsou's agreement to allow Red Cross relief flights to go into Biafra from Dahomey.

Zinsou is a moderate and responsible African leader. He leads a people plagued by poverty and political instability, but he is making an honest effort to spur development in agriculture and light industry.

Dahomey was a French colony and relies heavily on money and technical help from Paris. However, Zinsou tends to be more independent in his foreign policy than most French clients in West Africa. He is walking a tightrope in the Nigerian situation. Dahomey has a sizable minority with tribal ties to Federal Nigeria and is generally in the shadow of her much larger and more powerful neighbor. But Zinsou speaks out for a negotiated settlement of the civil war without taking sides. And he has stood up to pressure from Federal Nigeria in allowing the resumption of Red Cross flights. Recently, for example, the Federals have threatened to close their border with Dahomey, which would damage Zinsou's economic prospects fairly quickly.

Zinsou is in the U.S. on a private unofficial visit. He will have had lunch with Secretary Rogers on Tuesday. He talks with Clyde Ferguson, the Special Coordinator for Nigerian relief, the morning before he sees you. He may visit California after his stop here.

TALKING POINTS

Zinsou understands this is a brief courtesy call, limited to a general talk mainly on Nigerian relief. But he may raise the question of U.S. aid. Bilateral aid to Dahomey is scheduled to end this year under the Johnson Administration policy of moving from country programs to a regional approach.

You should tell Zinsou:

1. We applaud his moderate and responsible approach to development and nation-building.

2. We particularly admire his recent decision to allow Red Cross relief flights from Dahomey into Biafra. We know this was an act of humane statesmanship in the face of adverse reaction in Federal Nigeria.

3. The U.S. is deeply concerned about the suffering in the civil war on both sides, though we wish to avoid political involvement in what is mainly an African problem. Clyde Ferguson, our Special Coordinator for relief, will be visiting the area soon to seek ways to expand the flow of food and medicine in a strictly humanitarian context.

4. We hope to have Zinsou's help and advice in facilitating Ferguson's job.

5. (If asked.)

-- Nigeria-Dahomey border problem. We have voiced our concern in Lagos over the border issue. We don't want to see Dahomey injured for a humanitarian act.

-- U.S. aid. We have worldwide aid policy under review. Meanwhile, there are some regional projects being developed which could help Dahomey. We'll be in continuing consultation with the President and his advisors on these matters.

OTHER PAPERS

At Tab A is a briefing from Secretary Rogers.

At Tab B is biographic information on Zinsou and his Ambassador here.

697

DEPARTMENT OF STATE

Washington, D.C. 20520

S/S-2746

March 4, 1969

MEMORANDUM FOR THE PRESIDENT

Subject: Visit of President Emile-Derlin Zinsou of the Republic of Dahomey

You have agreed to receive President Emile-Derlin Zinsou at 12:00 noon, Wednesday, March 5.

The President is in the United States to attend a meeting of the Directing Committee of African-American Dialogues of the African-American Institute of which he is a member and which encourages greater contacts between Americans and Africans. This will be the first time that a Dahomean President has come to the United States and your first meeting with President Zinsou. President Zinsou will meet with me on Tuesday, March 4, at 12:30, and I will host a luncheon in his honor at 1:00 in the State Department. The regular diplomatic courtesies expected of a private visit have been extended.

Dahomey has been plagued with internal dissension and a series of virtually bloodless military and civilian coups and counter-coups since its independence in 1960. Since being placed in office by a provisional military regime in July 1968, Zinsou has shown considerable political talent in dealing with troublesome students, labor unions, a recalcitrant and inflated civil service and ambitious military officers, all of whom have often figured prominently in the crises which brought down his predecessors.

The personal skill, moderation and courage which have characterized Zinsou's handling of internal problems have also been frequently reflected in Dahomey's helpful role in international issues. On the Nigerian question, his decision to permit the ICRC to operate its airlift to

CONFIDENTIAL
GROUP 3
Downgraded at 12-year intervals;
not automatically declassified.

Biafra demonstrates his basic humanitarian concern. While firmly opposed to secession, he has forthrightly called on both sides to negotiate.

Zinsou, who has frequently visited the United States as Foreign Minister, is well regarded in Africa and here as a responsible and moderate leader. We wish him well in his efforts to achieve political stability in Dahomey and we are anxious that he remain firm in his decision to allow the ICRC airlift to continue despite Nigerian displeasure and harassment, possibly including the almost complete closing of the border to Dahomean traffic.

After his New York meetings and his Washington appointments, which include a luncheon at the International Monetary Fund, Zinsou may visit California as a guest of the Union Oil Company, which has begun to develop important oil investments in Dahomey, and Philadelphia.

Zinsou has been informed that his meeting with you will be a brief courtesy call and that substantive questions are not expected to be discussed in detail. However, the President is very pleased to have the opportunity to meet you, partially in the hope of bolstering his domestic and African influence. He will probably wish to raise the question of renewing bilateral assistance as he has been deeply concerned that our policy of regional assistance for most of Africa has obliged us to refrain from new bilateral commitments.

President Zinsou will probably be accompanied by Dahomean Ambassador to the United States, Maxime-Leopold Zollner.

Ambassador Mosbacher or another representative of the Protocol Office will accompany President Zinsou to the White House. At the White House, the Assistant Secretary for African Affairs, Joseph Palmer 2nd, and the Country Director for Central West African Affairs, William E. Schaufele, Jr., will be present to assist with the informal briefing.

I have enclosed a Background paper, giving additional information about Dahomey, a talking paper, biographies of President Zinsou and Ambassador Zollner, and the schedule for his U.S. trip.

William P. Rogers

Enclosures:

1. Background Paper
2. Talking Points
3. Biographies and Photos
4. Schedule

A

BACKGROUND PAPER

Dahomey is a poor country with few natural resources. It has experienced serious political, economic and financial difficulties since its independence in 1960. Because a large number of Dahomean nationals, who had been employed in several other former French colonies, were forced to return home in the immediate post-independence period and were employed in the Dahomean Government, Dahomey suffers from a vastly inflated bureaucracy that absorbs over 50% of its governmental budget. The economy is almost exclusively agricultural. The major export commodity is palm oil, although recent off-shore oil discoveries offer some hope for important future petroleum exports. Dahomey would not be able to remain afloat without French budget subsidies and economic assistance. In spite of its turbulent domestic political situation and stagnant economy, successive Dahomean governments have shown themselves to be generally moderate in international political issues.

U.S. assistance to Dahomey during its first eight years of independence totaled approximately $10.6 million. Special emphasis was given to agricultural development and public health. In line with present policy, FY 1968 was the last year that any new bilateral U.S. assistance programs were initiated in Dahomey, which is not a concentration country. Continuing programs include the Title II, P.L. 480 voluntary agency program which is conducted by the Catholic Relief Service in Dahomey, as well as allocations from the Self-Help Fund. The P.L. 480 program will amount to approximately $339,000 in FY 1969 and a similar amount is projected for FY 1970. Dahomey participated in the AID-assisted regional rinderpest vaccination program and the regional measles control and smallpox eradication program which continues. In conversations with representatives of the Dahomean Government in Cotonou and Washington, we have stressed that the phasing out of bilateral assistance does not indicate a disinterest in Dahomean economic development. Several regional projects are now being developed in which we hope that Dahomey will actively participate. Additionally, as a member of the Council of the Entente (which also includes the Ivory Coast, Niger, Togo and Upper Volta), Dahomey is eligible for participation in a number of AID regional projects which will be implemented under the auspices of the Entente Fund.

TALKING POINTS FOR YOUR MEETING WITH
PRESIDENT EMILE-DERLIN ZINSOU OF DAHOMEY

Opening Statements

-- We admire the work that you are doing to achieve the goals of institution building and economic development in your country.

-- We share your concern at the continuing agony of Nigeria. We appreciate the generous humanitarian position you have taken in opening the airport at Cotonou to the ICRC relief flights flying to the stricken Eastern Regions of Nigeria.

-- As you know, the United States has provided substantial assistance to the relief efforts of the International Red Cross, and we feel sure that Dahomey will also find some stimulus to its economy through local commodity purchases, the expenditures of the ICRC and its staff there, etc.

Points That You May Wish to Raise

-- Mr. Clarence Clyde Ferguson, our new Relief Coordinator, will be leaving for West Africa soon to try to find ways and means of increasing the flow of relief and he will deeply appreciate any advice and assistance you can give him.

Points Which President Zinsou May Raise

1. U.S. Aid. The U.S. will have phased out all bilateral economic assistance to Dahomey by June 30, 1969. Zinsou may wish to point out that, after years of unsuccessful experimentation at government, he represents the virtual last opportunity for Dahomey to achieve democratic government. Although he is aware of the foreign assistance policy considerations which have led to the elimination of bilateral assistance to countries such as Dahomey, he may make a special plea for assistance.

You May Wish to Say

The phasing out of the bilateral programs does not mean that we have forgotten Dahomey. A number of regional projects are being developed and it is expected that Dahomey will benefit from participation in some or all of them. These projects include road maintenance, grain stabilization, rice production, public health and student scholarship programs. Details of these programs are available to members of his staff.

2. The ICRC Airlift. Dahomey has risked a direct confrontation with its giant neighbor, Nigeria, by accepting the use of its international airport at Cotonou for relief activities. Recent border closings and other harassments on the frontier by the FMG, allegedly to control smugglers, indicate that the FMG is interested in bringing pressure upon the Dahomeans. Zinsou may ask your support in persuading the Nigerians to relax their pressures.

You May Wish to Say

We have already requested our Embassy at Lagos to express our concern at the closing of the Dahomey-Nigeria border at a high level of the FMG. We will continue to follow the border developments with interest and concern, in an effort to insure that Dahomey is not penalized for its humanitarian role.

B

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DEPARTMENT OF STATE
Washington, D. C.
OFFICE OF THE CHIEF OF PROTOCOL

TENTATIVE PROGRAM FOR THE PRIVATE VISIT TO THE UNITED STATES OF HIS EXCELLENCY EMILE-DERLIN ZINSOU, PRESIDENT OF THE REPUBLIC OF DAHOMEY

March 2 - , 1969

SUNDAY, MARCH 2

7:00 p.m. EST	His Excellency Emile-Derlin Zinsou, President of the Republic of Dahomey, and his party will arrive at John F. Kennedy International Airport, New York, aboard Air France Flight 017.
7:15 p.m.	Departure from the airport.
8:00 p.m.	Arrival at the Carlyle Hotel where President Zinsou will reside during his visit at New York.

MONDAY, MARCH 3

a.m.	President Zinsou will meet with members of the African-American Dialogue Directory at _____.

Program to be arranged.

TUESDAY, MARCH 4

8:25 a.m.	President Zinsou will depart from the Carlyle Hotel.
8:55 a.m.	Arrival at the Marine Air Terminal, LaGuardia Airport.
9:00 a.m. EST	Departure from LaGuardia Airport, New York, aboard a United States Air Force special flight. (Flying time: 1 hour)

TUESDAY (Cont'd.)

TUESDAY, MARCH 4 (Continued)

10:00 a.m. EST	Arrival at Andrews Air Force Base, Maryland.
10:10 a.m.	Departure from the Andrews Air Force Base.
10:50 a.m.	Arrival at the Embassy of the Republic of Dahomey, 6600-16th Street, Northwest.
11:15 a.m. - 11:45 a.m.	President Zinsou will meet with African Chiefs of Mission at the Embassy of the Republic of Dahomey.
12:20 p.m.	President Zinsou will depart from the Embassy of the Republic of Dahomey.
12:30 p.m.	The Honorable William P. Rogers, Secretary of State, will meet with President Zinsou at the Department of State.
1:00 p.m.	Secretary Rogers will give a luncheon in honor of President Zinsou at the Department of State.
3:30 p.m.	Possible - President Zinsou will meet with USAID officers at the Department of State.

Program to be arranged.

6:00 p.m. His Excellency Maxime-Leopold Zollner, Ambassador of the Republic of Dahomey, will give a reception in honor of President Zinsou at _____.

President Zinsou will reside at Minister Tevoedjre's residence, 1840 Redwood Terrace, Northwest, during his visit to Washington.

WEDNESDAY, MARCH 5

Program to be arranged.

WEDNESDAY (Cont'd.)

WEDNESDAY, MARCH 5

11:40 a.m.	President Zinsou will depart from 1840 Redwood Terrace, Northwest.
12:00 noon	President Zinsou will meet with President Nixon at the White House.
12:30 p.m.	The Honorable Pierre-Paul Schweitzer, Chairman, of the Board and Managing Director of the International Monetary Fund.
3:30 p.m.	President Zinsou will have coffee with the Honorable Charles E. Goodell, Senator from New York, and the Honorable Allard D. Lowenstein, Representative from New York, at _____Room, the Capitol.
5:00 p.m.	President Zinsou departs from Capitol Hill.
6:00 p.m.	Arrival at Andrews Air Force Base, Maryland.
6:05 p.m EST	Departure from Andrews Air Force Base, Maryland, aboard a United States Air Force special flight. (Flying time: 1 hour)
7:05 p.m. EST	Arrival at Marine Air Terminal, LaGuardia Airport, New York.
7:10 p.m.	Departure from the airport.
p.m.	Arrival at _____hotel.
p.m.	Possible - Dinner being arranged.

THURSDAY, MARCH 6

Program to be arranged.

FRIDAY, MARCH 7 Program to be arranged.

President Zinsou and his party are planning to depart the United States either March 7 or 8.

* * *

Protocol:February 27, 1969

ACTION

MEMORANDUM FOR THE PRESIDENT

From: Henry A. Kissinger

Subject: Courtesy Call by President Zinsou of Dahomey

President Zinsou of Dahomey, who will be in the United States March 3-8 on a private visit, would like to make a short courtesy call (15-20 minutes).

President Zinsou is one of the African leaders which the Department of State recommended for a visit to Washington in 1969. Your receiving Zinsou for a short courtesy call during March 3-8 would obviate the necessity of a visit later in the year and would accomplish our essential objectives.

Dahomey has been most helpful in the Biafra situation. When relief flights to Biafra from Sao Tome were halted, Zinsou showed courage in the face of likely objections from Nigeria (his immediate and more powerful neighbor) by agreeing to relief flights from Cotonou. Dahomey has taken a responsible stand on reconciliation in the Nigeria/Biafra dispute. A few minutes with Zinsou would be a good signal to the Africans of our support for much needed local cooperation in the international relief effort for Nigeria/Biafra.

President Zinsou is already in route to the United States.

RECOMMENDATION:

That you receive President Zinsou for a short courtesy call (15-20 minutes) during the period March 3-8.

Approve ✓
Disapprove _____
Other _____

OK

Wednesday, March 5, 1969, 9:30 a.m.

HAK:

You should know we risk some over-crowding at the President's brief 12 noon meeting today with President Zinsou of Dahomey.

Zinsou is only bringing his Ambassador. But State intends to send 2 protocol officers, Assistant Secretary Palmer, the Country Director for Dahomey, and a translator. For a 15-minute courtesy call with no side conversations, all we really need is a protocol escort and the translator; you or your staff member could take notes if the President wanted someone in the room.

Normally, I'd expect you to want me standing by for an African visit, particularly since Nigeria is likely to be the main subject. Unless you instruct State otherwise, however, poor M. Zinsou will be smothered in U.S. aides.

Roger Morris

FOR IMMEDIATE RELEASE APRIL 29, 1969

Office of the White House Press Secretary

THE WHITE HOUSE

MATTHEW J. LOORAM, JR.
NOMINATED UNITED STATES
AMBASSADOR TO DAHOMEY

President Nixon today announced his intention to nominate Matthew James Looram, Jr. of the District of Columbia, a career Foreign Service Officer of Class 2, as United States Ambassador to the Republic of Dahomey.

Looram has served since 1966 as Country Director, Northeastern Africa, Bureau of African Affairs in the Department of State. In Cotonou, he will succeed Ambassador Clinton E. Knox.

Born on March 26, 1921, in New York, New York, Looram received his A.B. degree from Harvard University in 1943. During World War II, he was a Captain of Artillery and Paratrooper in the U.S. Army.

Beginning his Foreign Service career in Rome in 1948, Looram was transferred to Paris in 1952, where he served until 1955. He then returned to Washington to become French Desk Officer, Bureau of European Affairs (1955-59). During 1959-62, he was Principal Officer, Asmara, Ethiopia. Following that he attended the Canadian National Defense College at Kingston, Ontario; then in 1963, Officer in Charge of Angola and Mozambique Affairs. In 1964, he was Deputy Director, Office of Central African Affairs, and from 1965-66, Deputy Director, Office of North African Affairs.

Mr. Looram is married to the former Bettina Rothschild, and he has a daughter and a son.

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Department of State

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TELEGRAM

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ACTION SS-30

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TO SECSTATE WASHDC NIACT IMMEDIATE 5923

S E C R E T COTONOU 0299

EXDIS

E.O. 11652: GDS
TAGS: PFOR, UN, IS, US
SUBJECT: SECRETARY'S MESSAGE TO SYG WALDHEIM

REF: STATE 035388

1. DELIVERED MESSAGE CONTAINED IN REFTEL TO SYG WALDHEIM PRIOR HIS DEPARTURE FOR LOME MORNING FEBRUARY 24. HE ASKED THAT HIS GRATITUDE BE CONVEYED TO SECRETARY KISSINGER FOR KEEPING HIM INFORMED. SAID HE HAD SEEN PRESS REPORTS EMANATING FROM MIDDLE-EAST ALLEGEDLY BASED ON "PLAN" SECRETARY KISSINGER HOPES PRESENT TO BELLIGERENTS TO AFFECT DISENGAGEMENT SYRIAN/ISRAELI FORCES. ASKED IF SECRETARY COULD CONFIRM DEGREE OF AUTHENTICITY OF THESE REPORTS AND GIVE ANY FURTHER DETAILS ON SECRETARY'S INTENDED STRATEGY FOR ENCOURAGING THE BEGINNING OF SYRIAN/ISRAELI DISENGAGEMENT TALKS. IN THIS REGARD, WALDHEIM SAID HE AGREED WITH EFFICACY THEIR INCLUSION WITHIN FRAMEWORK OF EXISTING EGYPTIAN/ISRAELI MILITARY WORKING GROUP.

2. SYG WILL SPEND TODAY (FEB 24) IN TOGO BEFORE DEPARTING FOR ACCRA TOMORROW MORNING. HE THEN PLANS TO VISIT THE IVORY COAST. FURTHER INFORMATION COULD BE SENT TO SYG AT ANY OF THESE POINTS.
ANDERSON

'74 FEB 25 AM 8:04

WHITE HOUSE
SITUATION ROOM

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SECRET

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Department of State TELEGRAM

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ACTION SS-25

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FM AMEMBASSY COTONOU
TO SECSTATE WASHDC 4321

C O N F I D E N T I A L COTONOU 0720
EXDIS
SUBJ: GRD PRESIDENT PRAISES PRESIDENT NIXON'S VISIT TO SOVIET UNION

REF: STATE 108939

1. FOLLOWING HIS RETURN FROM OAU RABAT SUMMIT AND EXTENDED STAY IN PARIS TO PROMOTE FOREIGN INVESTMENT AND CONDUCT AID DISCUSSIONS WITH FRENCH, GERMANS AND EUROPEAN DEVELOPMENT FUND, GRD PRESIDENT AHOMADEGBE RECEIVED ME JULY 3 TO HEAR PRESIDENT NIXON'S MESSAGE ON RESULTS OF USSR TRIP (REFTEL).

2. AHOMADEGBE CONSIDERED TRIP SERIOUS, USEFUL MOVE TOWARDS DETENTE. RE PARAGRAPH ON US-USSR DIVERGENCES, HE HOPED AIRING OF RESPECTIVE POLICIES WOULD LEAD TO MIDDLE EAST SOLUTION WHICH IN "AN ARAB-BLACK AFRICA CONTINENT" IS A PARTICULARLY KNOTTY PROBLEM FOR THOSE SUCH AS HIMSELF WHO HAVE FRIENDLY RELATIONS WITH ISRAEL, SUPPORT ITS RIGHT TO A PEACEFUL EXISTENCE AND WISH TO MODERATE ARAB STAND. IN HIS VIEW, UAR AND ISRAEL CAN COME TO TERMS ONLY THROUGH A US-USSR UNDERSTANDING.

3. XGDS.
ANDERSON

NOTE BY OC/T: EXDIS CAPTION ADDED PER S/S-0, MR. MAGEE.

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EXDIS EXDIS EXDIS EXDIS

Department of State **TELEGRAM**

CONFIDENTIAL 899

PAGE 01 COTONO 00295 301924Z

42
ACTION SS-25

INFO OCT-01 /026 W
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R 301645Z MAR 72
FM AMEMBASSY COTONOU
TO SECSTATE WASHDC 4078

C O N F I D E N T I A L COTONOU 0295

EXDIS

SUBJ: PRESIDENTIAL MESSAGE ON MEETINGS IN COMMUNIST CHINA

REF: STATE 52041

1. MESSAGE IN REFERENCED TEL DELIVERED ORALLY TO PRESIDENT MAGA ON MARCH 30.

2. MAGA WAS MOST APPRECIATIVE OF THOUGHTFULNESS OF PRESIDENT NIXON IN SENDING HIM THIS MESSAGE, NOTED WITH APPROVAL THE VARIOUS EFFORTS TO OPEN DIALOGUE WITH PEKING, AND SHARED HOPE THAT PRESIDENT'S MISSION HAD AT LAST TURNED US-PRC RELATIONS FROM CONFRONTATION TO PEACEFUL COMMUNICATION.

3. MAGA WENT OUT OF HIS WAY TO EXPRESS RELIEF OVER PARAGRAPH ON TAIWAN WHICH HE SAW AS CONTINUED US SUPPORT FOR "THIS SMALL COUNTRY" AND NOT ABANDONMENT AS MAY HAVE BEEN PROCLAIMING. HE FELT IT IMPORTANT TO MAKE THIS CLEAR TO AVOID HAVING SMALLER NATIONS AROUND THE WORLD QUESTION US CREDIBILITY. AS FOR DAHOMEY'S RELATIONS WITH ROC, HE SAID THEY WOULD REMAIN AS CLOSE AND FRIENDLY AS EVER.
ANDERSON

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NIXON PRESIDENTIAL MATERIALS PROJECT
DOCUMENT CONTROL RECORD

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DHOMEK

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WHCA

Morris

1969 FEB 16 08 56

CONFIDENTIAL HCE055

PAGE 01 COTONO 00180 160851Z

20 10
ACTION SS 70

INFO SSO 00,NSCE 00,CCO 00,/070 W
---------- 007703

O 160805Z FEB 69
FM AMEMBASSY COTONOU
TO SECSTATE WASHDC IMMEDIATE 1873

C O N F I D E N T I A L COTONOU 180 (Capital of Dahomey) Ivory Coast

LIMDIS

CODEL DIGGS

CONGRESSMAN DIGGS REQUESTS THAT FOLLOWING MESSAGE BE PASSED PRESIDENT NIXON: "URGENTLY REQUEST APPOINTMENT WITH YOU FEBRUARY 21 TO REPORT ON CODEL DIGGS AND ITS RELEVANCE YOUR VISIT ETO". SIGNED CHARLES C. DIGGS JR. AND E. HERBERT BURKE, MEMBERS OF CONGRESS. KNOX

NIXON PRESIDENTIAL MATERIALS PROJECT

DOCUMENT CONTROL RECORD

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Late Item

11. Nigeria: More on the resumption of ICRC flights--Lindt arrived in Dahomey last night, and according to our ambassador there, was only mildly optimistic that the night flights would be permitted on a limited basis. He said that the President of Equitorial Guinea had not yet approved the thirty day plan and he was still awaiting approval in writing. (Cotonou 150)

AID ARLC

RECEIVED
WHCA

1969 FEB 11 10 58

CONFIDENTIAL HCE712

PAGE 01 COTONO 00150 111051Z

17
ACTION AF 13

INFO IO 13,CIAE 00,DODE 00,NSAE 00,NSCE 00,SSO 00,USIE 00,CCO 00,

JPM 04,H 02,INR 07,L 05,NSC 10,P 04,RSC 01,SP 02,SS 20,SAH 02,

AID 28,SR 01,ORM 03,SCS 04,SCA 01,RSR 01,EUR 15,/139 W
106369

O 111033Z FEB 69
FM AMEMBASSY COTONOU
TO SECSTATE WASHDC IMMEDIATE 1655
INFO AMEMBASSY LAGOS IMMEDIATE
AMEMBASSY LOME
USMISSION GENEVA

C O N F I D E N T I A L COTONOU 150 — DAHOMEY

SUBJECT: ICRC FLIGHTS FROM SANTA ISABEL

REF: YAOUNDE 275

1. SAW LINDT LAST NIGHT (FEB 10) SHORTLY AFTER ARRIVAL FROM SANTA ISABEL. HE MILDLY OPTIMISTIC LIMITED NIGHT FLIGHTS MAY BE PERMITTED BY GEG. INFORMED BY FOREIGN MINISTER, GEG PREPARED TO PERMIT TWO OR THREE PLANES TO MAKE SUCH FLIGHTS FOR PERIOD OF THIRTY DAYS PENDING AGREEMENT ON OTHER ISSUES. FOREIGN MINISTER STATED, HOWEVER, THIS PLAN NOT AS YET APPROVED BY PRESIDENT. LINDT CURRENTLY AWAITING THIS APPROVAL IN WRITING. BELIEVES THAT IF AIRLIFT RESUMED ON THIS BASIS, TWO RATHER THAN THREE PLANES WILL BE PERMITTED TO FLY NIGHTLY.

2. LINDT LEAVING FOR LAGOS TODAY AND EXPECTS TO RETURN FRIDAY.

GP-4. KNOX

CONFIDENTIAL

Department of State TELEGRAM

SUMMARY

CONFIDENTIAL 580

PAGE 01 COTONO 00066 261038Z

19
ACTION SS 70

INFO CCO 00,SSO 00,NSCE 00,USIE 00,CIAE 00,/070 W
---------- 013199

O R 260930Z JAN 69
FM AMEMBASSY COTONOU
TO SECSTATE WASHDC IMMEDIATE 1799
INFO USMISSION GENEVA
AMEMBASSY LAGOS
AMEMBASSY YAOUNDE
AMEMBASSY LOME
AMEMBASSY ROME
AMEMBASSY MADRID
USMISSION USUN

C O N F I D E N T I A L COTONOU 066

LIMDIS

SUBJECT: ICRC NEGOTIATIONS WITH DAHOMEY GOVERNMENT

REF: STATE 11519: COTONOU 65

1. MARTI, TEMPORARY REPRESENTATIVE ICRC TO DAHOMEY, INFORMED ME LATE LAST EVENING AMBASSADOR LINDT HAD LEFT THAT MORNING FOR FERNANDO PO TO CONTINUE DISCUSSIONS WITH GEG. IN MEANTIME, MARTI CONDUCTING DISCUSSIONS WITH GRD FOR UTILIZATION COTONOU FOR RELIEF FLIGHTS BIAFRA. EXPECTED TO BE JOINED TODAY BY SWEDISH AMBASSADOR FROM ABIDJAN ACCREDITED DAHOMEY WHO ARRIVING TODAY.

2. ACCORDING MARTI, GRD AND FMG HAVE AGREED USE OF COTONOU FOR RELIEF FLIGHTS, HOWEVER, FOLLOWING TECHNICAL DIFFICULTIES STILL TO BE IRONED OUT.

3. COTONOU AIRPORT AT MOST ABLE TO ACCOMMODATE ONLY THREE PLANES ON "APRON" OR PARKING SPACE. FOR SIX PLANES CURRENTLY ENVISAGED FOR ICRC OPERATION, 20,000 SQUARE METERS OF ADDITIONAL SPACE REQUIRED, PAVING OF WHICH WILL COST BETWEEN 200-300 THOUSAND DOLLARS. ICRC DOES NOT HAVE FUNDS TO COVER THIS EXPENDITURE.

Department of State TELEGRAM

CONFIDENTIAL

PAGE 02 COTONO 00066 261038Z

4. ALSO PROBLEM IN SECURING FUEL FOR DC-7 PLANES LENT BY SWISS WHICH APPARENTLY REQUIRE SPECIAL TYPE AVIATION GAS. ACCORDING MARTI THIS TYPE FUEL HAS PREVIOUSLY BEEN OBTAINED BY REROUTING TANKERS FROM CURACAO. COTONOU HAS UNDERGROUND TANK SPACE TO HOLD THIS FUEL BUT PROBLEM IS TO GET CONTINUING SUPPLIES FROM SHELL.

5. MARTI INFORMS ME THAT HE WILL BE HERE FOR AT LEAST ANOTHER WEEK. INTENDS TO SUBMIT REPORT TO ICRC TOMORROW (JANUARY 27). WILL SEE HIM AS SOON AS POSSIBLE TO GET GIST OF REPORT.

6. AM NOT SUFFICIENTLY KNOWLEDGEABLE TECHNICALLY TO OFFER ANY VIEWS ON AVIATION GAS FOR DC-7'S. RECOMMEND WE BE AS HELPFUL AS POSSIBLE, HOWEVER, IN PROVIDING FUNDS FOR NECESSARY EXPANSION PARKING FACILITIES AT COTONOU AIRPORT. ACCORDING ASECNA NEW PAVING CAN BE COMPLETED IN 2-4 WEEKS. KNOX

Department of State

SUMMARY TELEGRAM

CONFIDENTIAL 915

PAGE 01 SANTA 00035 091731Z

42
ACTION AF 18

INFO EUR 15,IO 13,CIAE 00,DODE 00,JPM 04,H 02,INR 07,L 03,NSAE 00,

NSC 10,P 04,RSC 01,SP 02,SS 20,AID 28,SR 01,ORM 03,SCS 04,SCA 01,

CCO 00,E 15,SAH 02,NSCE 00,SSO 00,USIE 00,RSR 01,/154 W
---------- 097541

O P 091030Z FEB 69
FM USINT SANTA ISABEL
TO SECSTATE IMMEDIATE 35
INFO AMEMBASSY LAGOS PRIORITY
AMEMBASSY LOME
USMISSION GENEVA
AMEMBASSY MADRID
AMEMBASSY YAOUNDE
AMEMBASSY COTONOU

C O N F I D E N T I A L SANTA ISABEL 35

AT END OF THREE HOUR LUNCHEON TALK WITH MACIAS AND FONMIN FEB 8, WE WERE INFORMED ICRC WOULD NOT BE PERMITTED FLY FROM HERE UNLESS GOEG'S EIGHT POINTS COMPLETELY ACCEPTED. COUNTER PROPOSALS SUBMITTED BY LINDT DESCRIBED BY MACIAS AS AFFRONT TO GUINEAN SOVEREIGNTY. NEGOTIATIONS THEREFORE HAVE BEEN SUSPENDED. LINDT DEPARTS TODAY FOR COTONOU AND EXPECTS SEE ZINSOU BEFORE GOING TO LAGOS AND LOME. ONE PLANE AND ONE CREW WILL REMAIN HERE UNTIL ARRANGEMENTS WITH SOME OTHER COUNTY MADE.

UNCLEAR TO US WHAT CAUSED CHANGE IN GOEG ATTITUDE. LINDT BELIEVES FEB 7 LAGOS BROADCAST CRITICIZING DAFOMEY STRENGTHENED HANDS OF OPPOSING FACTION AND CONVINCED MACIAS FLIGHTS SHOULD NOT BE RESUMED. MACIAS DURING OUR CONVERSATION YESTERDAY BECAME INCREASINGLY AGITATED AND CONCLUDED MEETING BY BLAMING ALL OF COUNTRYS PROBLEMS ON SPAIN, ADDING THAT SPAIN HAD EVEN TRIED DRIVE WEDGE BETWEEN USG AND GOEG ON RED CROSS ISSUE. SHEREF

NOTE: PENULTIMATE WORD IST PARA AS RECEIVED BUT BELIEVED TO BE "COUNTRY".

Department of State **TELEGRAM**

LIMITED OFFICIAL USE 579

PAGE 01 STATE 069082

84
ORIGIN AF-18

INFO OCT-01 CPR-02 PM-05 NSC-10 P-03 RSC-01 SS-20 USIA-12

PRS-01 /073 R

66632
DRAFTED BY: AF/W RLPERKINS
APPROVED BY: AF/W: RAYMOND L PERKINS
AF:AMB MOORE
S/CPR:MR SMOAK
S/S- MR LLOYD
WH- COL KENNEDY
---------- 033091

P 070153Z MAY 70 ZFF4
FM SECSTATE WASHDC
TO AMEMBASSY COTONOU PRIORITY

LIMITED OFFICIAL USE STATE 069082

1. FOLLOWING MESSAGE FOR TRANSMITTAL TO PRESIDENT MAGA:

QUOTE ON THE OCCASION OF THE INAUGURATION OF THE NEW CIVILIAN GOVERNMENT OF THE REPUBLIC OF DAHOMEY, MAY I EXPRESS TO YOU AS PRESIDENT, AND TO YOUR TWO ASSOCIATES ON THE PRESIDENTIAL COUNCIL, THE BEST WISHES OF THE GOVERNMENT AND PEOPLE OF THE UNITED STATES OF AMERICA. SINCERELY, RICHARD M NIXON UNQTE

2. WHITE HOUSE DOES NOT PLAN TO RELEASE BUT HAS NO OBJECTION IF RECIPIENT WISHES DO SO. PLEASE ADVISE DEPT IF RELEASED.

3. DECONTROL UPON DELIVERY.
ROGERS

EXDIS EXDIS EXDIS

Department of State TELEGRAM

WHITE HOUSE
SITUATION ROOM

CONFIDENTIAL 1974 FEB 24 AM 9:19

PAGE 01 STATE 036936

50
ORIGIN SS-30

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /031 R

DRAFTED BY NEA:WSBUTCHER:HLK
APPROVED BY NEA - RODGER P. DAVIES
AF - AMB. ROSS (SUBS)
S/S - WHLUERS
IO - ROBLAKE

O 231010Z FEB 74 ZFF4 021010
FM SECSTATE WASHDC
TO AMEMBASSY COTONOU NIACT IMMEDIATE
INFO USMISSION USUN NEW YORK IMMEDIATE

C O N F I D E N T I A L STATE 036936

EXDIS

E.O. 11652: GDS
TAGS: PFOR, UN, IS, US
SUBJECT: BRIEFING WALDHEIM ON MIDDLE EAST

REF: STATE 035308

FOR AMBASSADOR

1. WE ARE REPEATING TO YOU REFTEL CONTAINING MESSAGE FROM SECRETARY TO UNSYG WALDHEIM UPDATING LATTER ON CURRENT STATE OF PLAY ON MIDDLE EAST NEGOTIATIONS. WE UNDERSTAND WALDHEIM CURRENTLY VISITING COTONOU. UN INFORMS US THEY UNABLE PROVIDE SECURE CHANNEL TO PASS MESSAGE. YOU SHOULD THEREFORE CONVEY MESSAGE ORALLY TO WALDHEIM AS SOON AS POSSIBLE. SISCO

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EXDIS EXDIS EXDIS

Department of State **TELEGRAM**

SECRET 9724

PAGE 01 STATE 035388

41
ORIGIN SS-30

INFO OCT-01 ISO-00 NSCE-00 SSO-00 /031 R

66603
DRAFTED BY: NEA:SBUTCHER
APPROVED BY: NEA - SCOTT BUTCHER
S/S- WHLUERS
IO:ROBLAKE
---------- 024036
O 231845Z FEB 74 ZFF4
FM SECSTATE WASHDC
TO AMEMBASSY COTONOU NIACT IMMEDIATE

'74 FEB 25 AM 8:04

S E C R E T STATE 035388

EXDIS

SE C R E T STATE 035388

EXDIS

E.O. 11652: GDS
TAGS: PFOR, UN, IS, US
SUBJECT: BRIEFING WALDHEIM ON MIDDLE EAST

FROM THE SECRETARY

1. IN RESPONSE TO WALDHEIM'S REQUEST FROM WEST AFRICA, RELAYED THROUGH URQUHART, FOR BRIEFING ON FAHMY/SAQQAF TALKS IN WASHINGTON, YOU SHOULD CONVEY FOLLOWING TO URQUHART, STRESSING OUR DESIRE IT BE PASSED TO WALDHEIM VIA SECURE CHANNELS:

A. AS HE HAS IN THE PAST, SECRETARY WANTS TO KEEP SYG INFORMED FOR HIS PERSONAL AND CONFIDENTIAL INFORMATION OF PRINCIPAL DEVELOPMENTS ON MIDDLE EAST AS THEY OCCUR.

B. EGYPTIAN FOREIGN MINISTER FAHMY AND SAUDI MINISTER OF STATE FOR FOREIGN AFFAIRS SAQQAF WERE CHARGED BY FOUR

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EXDIS EXDIS EXDIS

Department of State **TELEGRAM**

SECRET

PAGE 02 STATE 035388

CHIEFS OF STATE AT MINI-SUMMIT IN ALGIERS TO CONVEY THEIR VIEWS TO PRESIDENT NIXON AND SECRETARY KISSINGER. MAIN THRUST OF MESSAGE THEY CONVEYED WAS THAT ALL FOUR (ALGERIA, EGYPT, SAUDI ARABIA AND SYRIA) ATTACH GREAT IMPORTANCE TO ACHIEVING SYRIAN-ISRAELI AGREEMENT ON DISENGAGEMENT OF

FORCES. TO THIS END, THEY URGED THAT SECRETARY MAKE EARLY VISIT TO AREA.

C. ON BASIS OF DETAILED DISCUSSIONS BETWEEN TWO FOREIGN MINISTERS AND SECRETARY AND OF MEETING WITH PRESIDENT NIXON AS WELL AS CONCURRENT DIPLOMATIC EXCHANGES WITH SYRIAN AND ISRAELI GOVERNMENTS, WE CONCLUDED THAT OPPORTUNITY TO GET SYRIAN-ISRAELI NEGOTIATING PROCESS STARTED SHOULD BE SEIZED. PRESIDENT ACCORDINGLY INSTRUCTED SECRETARY TO PROCEED TO AREA FOLLOWING HIS RETURN FROM LATIN AMERICAN FOREIGN MINISTERS CONFERENCE IN MEXICO.

D. SECRETARY WILL DEPART MONDAY, FEBRUARY 25, AND WILL VISIT ALL FOUR COUNTRIES WHOSE CHIEFS OF STATE MET IN ALGIERS, AS WELL AS ISRAEL.

E. WE HAVE EXPLAINED CAREFULLY TO ALL CONCERNED, AND BELIEVE THEY FULLY UNDERSTAND, THAT PURPOSE OF THIS TRIP IS TO TRY TO GET SYRIAN-ISRAELI NEGOTIATING PROCESS STARTED AND THAT IT WOULD BE UNREALISTIC TO EXPECT SYRIAN-ISRAELI DISENGAGEMENT AGREEMENT TO BE CONCLUDED IN THIS SHORT TIMEFRAME. THIS TRIP IS ESSENTIALLY A BEGINNING, AN ATTEMPT TO ESTABLISH A NEGOTIATING FRAMEWORK AND PROCEDURE. IT IS THUS ANALOGOUS TO SECRETARY'S NOVEMBER VISIT WHEN BASIS WAS LAID FOR NEGOTIATING PROCESS THAT LED FROM KM 101 TALKS TO GENEVA MILITARY WORKING GROUP AND ULTIMATELY TO DISENGAGEMENT AGREEMENT ACHIEVED DURING SECRETARY'S JANUARY VISIT TO AREA.

F. SECRETARY APPRECIATES THAT SYG IS UNDERSTANDABLY INTERESTED IN KNOWING WHAT ROLE UN MIGHT PLAY IN SYRIAN-ISRAELI DISENGAGEMENT TALKS AND UNDER ANY AGREEMENT THAT MAY BE REACHED. IT IS TOO SOON TO BE ABLE TO GIVE ANSWERS TO THESE QUESTIONS, BUT POSSIBILITY OF

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EXDIS EXDIS EXDIS

Department of State **TELEGRAM**

SECRET

PAGE 03 STATE 035388

TALKS AT SOME POINT IN FRAMEWORK OF EGYPTIAN-ISRAELI
MILITARY WORKING GROUP IS NOT EXCLUDED.

2. FOR TEL AVIV: FOREGOING IS FOR AMBASSADOR KEATING'S
BACKGROUND. SECRETARY HAS BEEN KEEPING GOI INFORMED
THROUGH DINITZ. RUSH
NQUOTE SISCO

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Department of State **TELEGRAM**

CONFIDENTIAL 641

PAGE 01 STATE 118114

84
ORIGIN AF 18

INFO OCT 01, EUR 17, IO 13, CU 04, AID 28, SS 20, NSC 10, P 04, USIE 00,

NSCE 00, SSO 00, CIAE 00, INR 07, NSAE 00, RSC 01, OIC 05, HEW 07, L 03,

E 15, /153 R

66646
DRAFTED BY AF/CW CLARKE
APPROVED BY S/S BROWN
AF MOORE
AF/CW SCHAUFELE
IO/IR HURT DUTY OFF
AID/AFR/CWA NORTH
WHITE HOUSE MORRIS

---------- 022325

O R 162351Z JUL 69 ZFF4
FM SECSTATE WASHDC
TO AMEMBASSY COTONOU IMMEDIATE
INFO AMEMBASSY PARIS
AMEMBASSY LOME

C O N F I D E N T I A L STATE 118114

PARIS FOR UNESCO

SUBJ: INVITATION TO ATTEND PARIS MEETING ON GRD NATIONAL
UNIVERSITY PROJECT

1. THE PRESIDENT HAS RECEIVED TWO COMMUNICATIONS RELATING TO DESIRE OF THE GRD ESTABLISH NATIONAL UNIVERSITY. THE FIRST, WRITEN BY GRD AMB TO FRANCE AHOUANMENOU, REQUESTS HIS PRESENCE AT MEETING IN PARIS JULY 17-18 TO DISCUSS UNESCO REPORT ON THIS SUBJECT DEVELOPED DURING UNESCO DELEGATION VISIT TO DAHOMEY IN NOV-DEC 1968. DEPT BELIEVES IT POSSIBLE SEND REPRESENTATIVE TO MEETING, AND EMBASSY MAY SO INFORM MINISTRY OF EDUCATION. HOWEVER, IT MUST BE EMPHASIZED THAT ATTENDANCE A THE MEETING DOES NOT INDICATE PRIOR US APPROVAL OF THE PROJECT NOR DOES IT COMMIT THE USG TO PROVIDE SUPPORT TO THE PROJECT IN THE EVENT THAT UNESCO OR ANY OTHER ORGANIZATION DECIDES TO SPONSOR IT.

CONFIDENTIAL

Department of State TELEGRAM

CONFIDENTIAL

PAGE 02 STATE 118114

2. TEXT OF AHOUANMENOU MESSAGE FOLLOWS:

QTE MR. PRESIDENT: THROUGH THE COURTEOUS COOPERATION OF THE DIRECTOR GENERAL OF UNESCO, I WISH TO INVITE YOU, ON BEHALF OF THE PRESIDENT OF THE REPUBLIC OF DAHOMEY, TO ATTEND A MEETING TO MAKE A PRELIMINARY STUDY LEADING TO THE ESTABLISHMENT OF A DAHOMEAN UNIVERS ITY,
TO BE HELD AT THE UNESCO OFFICES ON JULY 17 AND 18 NEXT. ACCEPT, MR. PRESIDENT, THE ASSURANCES OF MY HIGH CONSIDERATION.
MICHEL AHOUANMENOU, AMBASSADOR UNQTE.

3. PRESIDENT WILL NOT REPLY DIRECTLY TO ZINSOU MESSAGE, WHICH READS AS FOLLOWS:

QTE. MR. PRESIDENT: THE GOVERNMENT OF DAHOMEY HAS DECIDED TO ESTABLISH INSTITUTIONS OF HIGHER LEARNING TO CONSTITUTE THE NUCLEUS OF A DAHOMEAN UNIVERSITY THAT WILL SERVE AN ENTIRE REGION. THIS DECISION HAS BEEN TAKEN BECAUSE OF THE LARGE NUMBER OF DAHOMEAN STUDENTS STUDYING ABROAD, AND ESPECIALLY AS A RESULT OF THE STEPS THAT WERE TAKEN TO EXPEL THESE STUDENTS FOLLOWING THE EVENTS THAT TOOK PLACE AT THE UNIVERSITY OF DAKAR LAST SUMMER, STEPS WHICH MAY BE REPEATED IN OTHER INSITUTIONS WHERE THEY ARE RECEIVING TRAINING. MOREOVER, IN ORDER TO MEET THE REQUIREMENTS OF THE ECONOMIC AND SOCIAL DEVELOPMENT OF THE COUNTRY, IT IS HIGHLY DESIRABLE THAT KEY PERSONNEL BE TRAINED LOCALLY. IN THIS CONNECTION, MY
GOVERNMENT RECEIVED A UNESCO MISSION IN NOVEMBER AND DECEMBER OF 1968. THE MISSION PREPARED, ON THE BASIS OF THE CURRENT SITUATION, A SHORT-AND MEDIUM-TERM PLAN AND MADE AN ESTIMATE OF THE RESOURCES REQUIRED AND THE COST OF IMPLEMENTING THIS PLAN. I ENCLOSE A COPY OF THE REPORT OF THAT MISSION. TAKING IND CONSIDERATI ON
THE MISSION'S RECOMMENDATION, WHICH I SUPPORT, AND THE COMMENTS OF THE NATIONAL UNIVERSITY COMMISSION, ENDORSED BY MY GOVERNMENT (SEE ENCLOSURE), I PROPOSE A MEETING OF REPRESENTATIVES OF THE ORGANIZATIONS THAT MIGHT BE INTERESTED IN THE PROJECT, AND, IF NECESSARY, MIGHT COOPERATE IN THE DEVELOPMENT OF HIGHER EDUCATION IN DAHOMEY. THIS MEETING WILL BE HELD AT MAISON UNESCO PLACE FONTENOY, PARIS 7, ON A DATE AND AT A TIME TO BE SPECIFIED LATER, UNDER THE CHAIRMANSHIP OF THE MINISTER OF NATIONAL EDUCATION. I SHOULD GREATLY APPRECIATE IT IF YOU COULD APPOIN A REPRESENT-

CONFIDENTIAL

Department of State **TELEGRAM**

ATIVE TO ATTEND THIS MEETING IN ORDER TO STUDY HE VARIOUS WAYS IN WHICH IT MIGHT BE POSSIBLE FOR YOUR GOVERNMENT TO PARTICIPATE IN THE DEVELOPMENT OF HIGHER EDUCATION IN DAHOMEY. I WISH TO TELL YOU ONCE AGAIN HOW MUCH I AM COUNTING ON YOUR PARTICIPATION IN THIS PROJECT, WHICH IS OF TREMENDOUS IMPORTANCE TO THE DEVELOPMENT OF MY COUNTRY. ACCEPT, EXCELLENCY, MY VERY HIGH CONSIDERATION. EMILE-DERLIN ZINSOU UNQTE.

4. AMBSSSADOR (OR CHARGE IF CREDENTIALS HAVE NOT BEEN PRESENTED) SHOULD INFORM ZINSOU THAT LETTER HAS BEEN RECEIVED BY PRESIDENT, BUT THAT TIME PREVENTS WRITTEN REPLY PRIOR TO PARIS MEETING. ZINSOU SHOULD BE INFORMED THAT USG WILL HAVE REPRESENTATIVE ATTEND PARIS MEETING TO LEARN MORE ABOUT PROJECT. AMBSSADOR MAY NOTE THE CONTINUING INTEREST OF THE USG IN EDUCATIONAL DEVELOPMENT, ESPECIALLY ON A REGIONAL BASIS. DEPT IS CONCERNED ABOUT POSSIBILITY HAT NATIONAL UNIVERSITY MAY END EXISTING INTERCHANGE AGREEMENT WITH TOGO. USG WOULD BE RELUCTANT TAKE ANY ACTION THAT WOULD DECREASE EXISTING REGIONAL COOPERATION IN EDUCATION. PRECEDING FACTORS MAY ALSO BE BROUGHT TO ATTENTION OF ZINSOU.
GP-3. ROGERS

Department of State **TELEGRAM**

UNCLASSIFIED 394

PAGE 01 STATE 035594

85
ORIGIN AF 18

INFO EUR 15,IO 13,AID 28,ORM 03,SR 01,SCS 04,SCA 01,UCF 03,UPW 01,

CIAE 00,DODE 00,JPM 04,H 02,INR 07,L 03,NSAE 00,NSC 10,P 04,

RSC 01,SP 02,SS 20,USIA 12,/152 R

DRAFTED BY: AF/CW:WSCLARKE
APPROVED BY: AF/CW:WILLIAMF SCHAUFELE, JR
WH:ROGER MORRIS (SUBST)
66643

---------- 128562

R 071804Z MAR 69
FM SECSTATE WASHDC
TO AMEMBASSY COTONOU
INFO AMEMBASSY LAGOS
AMEMBASSY LOME
AMEMBASSY LONDON
AMEMBASSY PARIS
USMISSION GENEVA

UNCLAS STATE 035594

SUBJECT: ZINSOU CALL ON THE PRESIDENT

WHITE HOUSE SPOKESMAN READ FOLLOWING STATEMENT AFTER MEETING PRESIDENT EMILE-DERLIN ZINSOU OF DAHOMEY AND PRESIDENT NIXON ON MARCH 5: QTE THEY DISCUSSED SUBJECTS OF COMMON INTEREST AND THERE WAS AN IDENTITY OF VIEWS ON THE ISSUE OF MATERIAL ASSISTANCE FOR THE VICTIMS OF THE NIGERIAN CIVIL WAR. THE PRESIDENT EXPRESSED APPRECIATION FOR DAHOMEY ASSISTANCE IN ARRANGING FOR ICRC RELIEF FLIGHTS FROM DAHOMEY AND THE PRESIDENT WISHED DAHOMEY PRESIDENT ZINSOU CONTINUED SUCCESS FOR THE ECONOMIC AND SOCIAL DEVELOPMENT OF DAHOMEY UNQTE. ROGERS

Department of State **TELEGRAM**

CONFIDENTIAL 766

PAGE 01 STATE 028213

87
ORIGIN SS 70

INFO SSO 00,NSCE 00,USIE 00,CIAE 00,/070 R

DRAFTED BY:AF/CW:WE SCHAUFELE
APPROVED BY:AF:MR. PALMER
WHITE HOUSE:MR. MORRIS
S/S:MR. BROWN
66640

041637

O R 212232Z FEB 69 ZFF4
FM SECSTATE WASHDC
TO AMEMBASSY COTONOU IMMEDIATE
INFO AMEMBASSY BONN

C O N F I D E N T I A L STATE 028213

LIMDIS

FOR KNOX FROM PALMER

REF: COTONOU 202

SUBJECT: ZINSOU VISIT

1. YOU MAY INFORM ZINSOU HE HAS MEETING FOLLOWED BY LUNCH WITH SECRETARY MARCH 4.

2. REQUEST FOR COURTESY CALL ON PRESIDENT STILL PENDING. WILL INFORM AS SOON AS POSSIBLE.

3. ZOLLNER MADE DEMARCHE SUPPORTING VISIT REQUEST. THERE WAS NO DISCUSSION OF ASSISTANCE EXCEPT USUAL DAHOMEAN PLEA FOR BILATERAL ASSISTANCE. SUGGEST THAT ZINSOU SHOULD NOT BE LED TO EXPECT ANY NEW DEVELOPMENTS THIS REGARD.

GP-3. ROGERS

Defense

Morris

CONFIDENTIAL

THE JOINT STAFF

N M C C

THE NATIONAL MILITARY COMMAND CENTER
WASHINGTON, D.C. 20301

WHITE HOUSE
SITUATION ROOM

'69 DEC 10 AM 7:45

10 December 1969
0729 EST

MEMORANDUM FOR THE RECORD

Subject: Coup in Dahomey

1. The American Embassy in Cotonou, Dahomey reported an assassination attempt was made on the life of President Zinsou on 10 December 1969.

2. The reports are conflicting as to President Zinsou's condition and whether a military coup d'etat has occurred or if the military are simply in charge during the present crisis.

3. Cotonou is relatively calm and there is no danger at present to the regime.

1 Atch

JAMES G. SHANAHAN
Brigadier General, USA
Deputy Director for
Operations, NMCC

Distribution:
WHSR
SECSTATE
SECDEF
ASD/ISA
ASD/PA
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DJS (3)
J-30
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J-32
J-34
J-5
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CSAF
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ADDO
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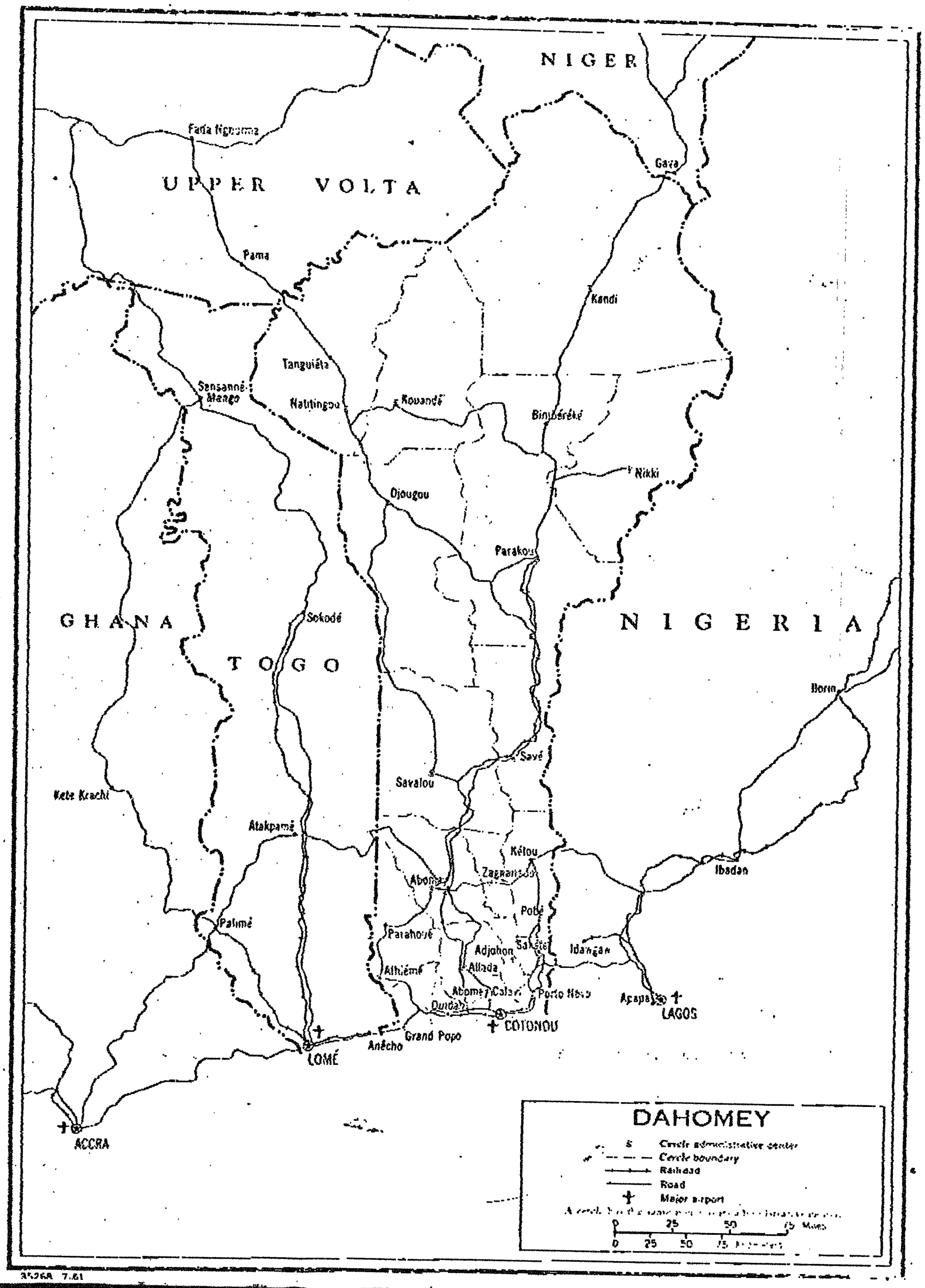
NSA REP
STATE REP
EURMEAFSA DESK (NMCC)
PA DESK

CONFIDENTIAL


NIGER
UPPER VOLTA
Fada Ngourma
Gaya
Pama
Kandi
Tanguiéta
Sansanné-Mango
Natitingou
Kouandé
Bimbéréké
Nikki
Djougou
Parakou
GHANA
TOGO
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Ketu Krachi
Atakpamé
Kétou
Zagnanado
Abomey
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Porto Novo
Agapa
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Ouidah
COTONOU
Grand Popo
Aného
LOMÉ
ACCRA
DAHOMEY
Circle administrative center
Circle boundary
Railroad
Road
Major airport
0 25 50 75 Miles
0 25 50 75

NIXON PRESIDENTIAL MATERIALS PROJECT
DOCUMENT CONTROL RECORD

ITEM REMOVED FROM THIS FILE FOLDER

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NIXON PRESIDENTIAL MATERIALS PROJECT
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Cleared
Cables

LDX CHANNEL MESSAGE COVER FORM

264

1. Sent by:

2. TO: Cot
(Msg. No.) 272

3. Transmitted by: PG Allen
Date & Time:

4. Received by:
Date & Time:

5. Description: Telegram to Amembassy COTONOU

6. Class & Controls: CONFIDENTIAL

7. No. of Pgs. 1 8. Precedence IMMEDIATE

9. Approved by: R.L. Brown (KL)

10. Deliver to: Dr. Henry Kissinger
The White House

Attention: Mr. Haldeman

For: Clearance XXXX

Information

Per Request

OK for Haldeman
RM 2/7/69

TELECOMMUNICATIONS OPERATIONS DIVISION

WORK COPY 264

1. ~~Morris~~
2. Rit.

OK/APB

(Butterfield)

CONFIDENTIAL

Cleared by: Haldeman/Kissinger per Moose

Amembassy COTONOU PRIORITY

REF: State 18532; Cotonou's 121 and 125

SUBJECT: Zinsou Visit

TO KEOX FROM PALMER

1. ~~Immediate~~ Administration is currently occupied inter alia, in a review of major policies. Further President will have just returned from European trip. These considerations plus accumulation of tasks built up during his absence as well as other commitments make meeting at this time most inconvenient. We assume Zinsou will not want to come to Washington under these circumstances. However we will insure that someone from Bureau sees Zinsou in New York should he decide participate in AAI meeting.

2. You may inform Zinsou of above adding that we hope he understands situation.

3. FYI. As you know there many outstanding requests from African and other Chiefs of State to see President. Many are Chiefs of State longer in office than Zinsou; Dept prefers not to stimulate "private" visits to US at least partially designed to make call at White House. Although inability see President may persuade Zinsou cancel visit to New York do not believe this can be determining factor. END FYI

CP-3

AF/CW - WEBthaufele:lar 2/6/69 3203 AF - Joseph Palmer 2nd

S/S -
White House -

cld. S/S, Helen Brown 2/7/69 7:53 pm

CONFIDENTIAL

Corrections made on original green MUST be made on this and other flimsy work copies before delivery to Telecommunications Operations Division

FORM 8-65 DS-322

I CHANNEL MESSAGE COVER FORM

RM. Cys Sent - 2/27
Handel
Heidelman
CEQ, X, S/C
620

1. Sent by:

2. TO: WH
(Msg. No.) 537 Moose

3. Transmitted by: CHANNEL DEPARTMENT OF STATE
Date & Time: WJohnson

4. Received by: Cos R
Date: 69 Time: FEB 27 PM 3 15

5. Description: Tel to COTONOU and BONN re Zinsou Visit

6. Clsfn & Controls: CONF

7. No. of Pgs. 2 8. Precedence IMM 9. Validated by: RLBrown

10. Deliver to: Mr. Moose
The White House

For: Clearance XX
Information
Per Request

BEFORE THE TELEGRAM IS DELIVERED TO OC/T(A), Room 6[illegible]

6020

OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT
☐ CHARGE TO

cleared to S/S Bob Brown 2/27/69 RWMorris

FOR OC/T USE ONLY

CONFIDENTIAL
Classification

Origin

Info:

ACTION: Amembassies COTONOU IMMEDIATE
BONN IMMEDIATE

INFO: Amembassy PARIS

SUBJECT: Zinsou Visit

REF: Cotonou 224

1. We concerned that private visit of President Zinsou accompanied by aide-de-camp, as Dahomean Embassy here previously informed, is now mushrooming with addition of FONMIN and Sec Gen of Plan.

2. Believe it important that Cotonou and Bonn emphasize to GRD and Zinsou party that, in accordance with info furnished by GRD when requests for appointments made, our planning based on strictly private nature Zinsou visit which emphasized by fact he to be accompanied only by aide. Official calls by Zinsou will not be of long duration and number of guests for lunch which Secretary giving in his private dining room is limited by space.

3. As Zinsou will appreciate there have been many proposals for visits of official character by Chiefs of State which new administration has not been able to agree to at this early state. Private nature of Zinsou visit to US made it possible for President to agree to receive him - the first Chief of State to be received. Inclusion in Zinsou party of two high-ranking officials including FONMIN will give official flavor to visit in public eye and create problems for us with other govts. Under circumstances we believe it would be preferable if these officials did not accompany Zinsou but came later in year.

Drafted by: AF/CW:WESchaufele:lsr 2/27/69 | Tel. Ext. 3203 | Telegraphic transmission and classification approved by: AF - Joseph Palmer 2nd

Clearances:

S/S - Mr. Brown

White House - Mr. Morris

CONFIDENTIAL
Classification

OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT
☐ CHARGE TO

CONFIDENTIAL

Classification

FOR OCT USE ONLY

Origin

Info:

ACTION:

PAGE 2 of Telegram to COTONOU AND BONN

4. If necessary, we will make necessary adjustments to include them as appropriate and possible, but believe above points should be made.

GP-3

END

Drafted by:

Tel. Ext.

Telegraphic transmission and classification approved by:

Clearances:

CONFIDENTIAL

Classification

FORM

CHANNEL MESSAGE COVER FORM

2. RCA.

1. Sent by:

2. TO: WH
(Msg. No.) 537

3. Transmitted by: DEPARTMENT OF STATE
Date & Time: DJohnston

4. Received by: Gar R
Date: 89 FEB 27 PM 3:15

5. Description: Tel to COTONOU and BONN re Zinsou Visit

6. Clsfn & Controls: CONF

7. No. of Pgs. 2 8. Precedence IMM 9. Validated by: RLBrown

10. Deliver to: Mr. Moose
The White House

For: Clearance XX
Information
Per Request

Cleared per phonecon with Moose —

BEFORE THE TELEGRAM IS DELIVERED TO OC/T(A), Room 62

OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT
☐ CHARGE TO

CONFIDENTIAL
Classification

FOR OC/T USE ONLY

Origin

Info

ACTION: Amembassies COTONOU IMMEDIATE
BONN IMMEDIATE
INFO: Amembassy PARIS

SUBJECT: Zinsou Visit

REF: Cotonou 224

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Drafted by: AF/CW:WESchaufele/lsr 2/27/69 | Tel. Ext. 3203 | Telegraphic transmission and classification approved by: AF - Joseph Palmer 2nd

Clearances:

S/S - Mr. Brown

White House - Mr. Morris

CONFIDENTIAL
Classification

OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT
☐ CHARGE TO

CONFIDENTIAL

Classification

FOR OCT USE ONLY

Origin

Info:

ACTION:

PAGE 2 of Telegram to COTONOU AND BONN

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GP-3

END

Drafted by:

Tel. Ext.

Telegraphic transmission and classification approved by:

Clearances:

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Classification

FORM